

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 SSO-00 PM-05 NSC-05 SP-02
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 4629
INFO AMEMBASSY MOSCOW IMMEDIATE
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C O N F I D E N T I A L USUN 2374

E.O. 11652: GDS
TAGS: SHUM, PORG, UN, UR, US
SUBJECT: US-SOVIET RELATIONS AT 32ND UNGA

REF: A. STATE 173345(NOTAL); B. USUN 2264;
C. USUN 2266

1. SUMMARY: AMB LEONARD CALLED ON SOVIET CHARGE AMB
KHARLAMOV JULY 25 TO REEMPHASIZE ASSURANCES THAT THE US
SOUGHT COOPERATION RATHER THAN CONFRONTATION WITH THE
SOVIET UNION AT THE FORTHCOMING UN GENERAL ASSEMBLY (UNGA).
WHILE KHARLAMOV EXPRESSED APPRECIATION FOR THESE ASSURANCES
AND A DESIRE FOR COOPERATION, SOVIET RESERVE ON HUMAN
RIGHTS MATTERS WAS CLEAR. END SUMMARY.

2. LEONARD TOLD KHARLAMOV, WHO WAS ACCOMPANIED BY DEPUTY
PERMREP OVINNIKOV AND SENIOR COUNSELOR TULINOV, THAT HE
WANTED TO REINFORCE WHAT HE HAD TOLD OVINNIKOV ON JULY 13
REGARDING US INTENTIONS AT THE 32ND UNGA (REFS B AND C).
LEONARD SAID HE HAD REPORTED HIS CONVERSATION WITH OVINNIKOV TO
WASHINGTON AND WASHINGTON HAD PROVIDED THE SAME ANSWER HE
HAD GIVEN OVINNIKOV BUT THIS TIME IT HAD THE WEIGHT OF THE
SECRETARY OF STATE BEHIND IT. LEONARD THEN PRESENTED
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POINTS IN REFTEL (A) TO KHARLAMOV: (A) WE WANTED COOPERATION
AND TO EXTEND POSSIBLE REGULAR CONSULTATION ON IMPORTANT
ISSUES WITH SOVIETS AT 32ND UNGA; (B) WE HAD NO INTENTION
OF MOUNTING ANY COMPAGNS OR ATTACKS AGAINST USSR AT 32ND
UNGA; (C) ON MATTERS SUCH AS HUMAN RIGHTS, OUR COMMENTS
WOULD BE BASED UPON PRINCIPLE AND WOULD NOT BE DESIGNED
TO ISOLATE ANYONE IN PARTICULAR OR SUBJECT ANY ONE COUNTRY

TO SPECIAL CRITICISM AND WE WOULD EXPECT THESE COMMENTS TO BE DIRECTED TOWARDS CONSTRUCTIVE SOLUTIONS ON THE BASIS OF INTERNATIONALLY ACCEPTED NORMS.

3. KHARLAMOV ASSURED LEONARD THAT THE SOVIET UNION ALSO DID NOT HAVE ANY INTENTIONS EITHER TO MAKE ATTACKS OR SEEK CONFRONTATIONS. HE RAISED A QUESTION, HOWEVER, REGARDING THE TERM "INTERNATIONALLY RECOGNIZED NORMS." KHARLAMOV SAID THIS TERM HAD A "PHILOSOPHICAL" RING TO IT RATHER THAN ONE OF "REALITY". LEONARD EXPLAINED IN THIS CONNECTION THAT WE WOULD BE TRYING FOR INSTANCE, IN THIRD COMMITTEE TO PROMOTE MORE COMPLETE COVERAGE OF THE UNIVERSAL DECLARATION OF HUMAN RIGHTS. WE WOULD HOPE FOR DISCUSSION OF THESE PROBLEMS WITH A VIEW TO DEFINING SOLUTIONS AND TO INSTRUCTING SUBSIDIARY UN BODIES ON SUITABLE COURSES OF ACTION.

4. OVINNIKOV THEN ASSERTED THAT "DURING RECENT YEARS" THE USSR HAD NOT MOUNTED ATTACKS AGAINST THE US AT THE UN. LEONARD REPLIED THAT THIS QUESTION HAD ITS DIRECT AND INDIRECT ASPECTS. HE UNDERLINED THAT, AT A RECENT ILO MEETING, CONFRONTATION HAD DEVELOPED BETWEEN THE US AND ARAB STATES AND THAT, WHILE THE USSR HAD NOT BEEN AN IMMEDIATE PARTY TO THE CONFRONTATION, THE USSR, HAD ENCOURAGED THE ARABS. KHARLAMOV THEN SPOKE UP TO REPEAT THAT THE SOVIETS HAD NO INTENTION OF PROVOKING CONFRONTATION.

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TION AT THE FORTHCOMING UNGA. HE ALLOWED THAT, FAR FROM SEEKING CONFRONTATION, THE USSR SOUGHT COMMON GROUND ON DISARMAMENT AND OTHER IMPORTANT QUESTIONS. KHARLAMOV THEN RETURNED TO THE QUESTION OF HUMAN RIGHTS DESCRIBING ITS AS A "DOUBLE-EDGED WEAPON" WHICH COULD BRING NO GOOD FOR ANYONE.

5. LEONARD APPRECIATED KHARLAMOV'S ASSURANCES. HE ASKED KHARLAMOV TO PLEASE LET THE US KNOW WHENEVER THE SOVIET DELEGATION SENSED A SITUATION IN WHICH THE US APPEARED TO BE MOVING TOWARD CONFRONTATION. LEONARD CALLED FOR FRANK AND OPEN EXCHANGES BOTH WAYS. KHARLAMOV SAID THE SOVIET DELEGATION WOULD TRY TO DO SO.

6. LEONARD TURNED AGAIN TO HUMAN RIGHTS. HE STRESSED THAT THE US DID NOT CONSIDER UN HUMAN RIGHTS MACHINERY PERFECT. PRESIDENT CARTER, IN HIS UN ADDRESS IN MARCH, HAD MADE SUGGESTIONS FOR IMPROVEMENTS. LEONARD SAID WAYS TO GET GENERAL SUPPORT ON HUMAN RIGHTS NEEDED TO BE DETERMINED AS WELL AS WAYS TO IMPROVE HUMAN RIGHTS MACHINERY AND PROCEDURES. KHARLAMOV RESPONDED THAT IF THESE SUGGESTIONS WERE TO COME TRUE, THEY WOULD BE THE

FIRST ONE TO PROVE SO CONSTRUCTIVE.

7. IN CONCLUSION, KHARLAMOV THANKED LEONARD, SAYING THAT HE WANTED TO GIVE EVERY POSSIBLE ASSURANCE THAT THE SOVIET DELEGATION WOULD TRY TO ACHIEVE THE GOAL OF COOPERATION. KHARLAMOV THEN ADDED THAT AT LEAST HALF THE UNGA AGENDA ITEMS COULD BE USEFULLY DROPPED. LEONARD AGREED, STRESSING THE DESIRABILITY OF FOCUSING ON IMPORTANT SUBJECTS. LEONARD CONTINUED THAT THE US AND USSR SHOULD SEEK TO IMPRESS THIS POINT ON YUGOSLAV DEPUTY FOREIGN SECRETARY MOJSOV, WHO WOULD BE PRESIDENT OF THE NEXT UNGA. LEONARD AND KHARLAMOV ALSO CONSIDERED THAT US-USSR PRE-UNGA CONSULTATIONS COULD PROVE VALUABLE. KHARLAMOV SUGGESTED A DAY BETWEEN THE 8TH AND 12TH OF SEPTEMBER FOR THESE IN NEW YORK.
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8. COMMENT: SOVIET RESERVE ON HUMAN RIGHTS MATTERS WAS CLEAR. AS TO OVINNIKOV'S FUTURE (PARA 7, REF B), OVINNIKOV SAID THAT HE WOULD SOON BE LEAVING NEW YORK ON TRANSFER TO MOSCOW. HE CONSIDERED IT POSSIBLE THAT HE MIGHT BE RETURNING TO NEW YORK FOR THE UNGA BUT EVIDENCED NO CERTAINTY ABOUT THIS. END COMMENT.
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